



AMERICA'S CUP

SAN FRANCISCO



OPEN SOURCE VERSION



SECURITY PLAN

September 30, 2011 v.9

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Chief of Police*



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San Francisco welcomes the America's Cup Events in late summer of 2012 (approximately August 17-26 and September 14-23) and in the summer of 2013 from July 4 through September 22. The event race course and footprint on the San Francisco Bay will require coordination between the City and County of San Francisco with Marin, Contra Costa, Alameda, and San Mateo Counties. Land based security measures will be coordinated through the San Francisco Police Department as the public safety leader. Waterside coordination will be made through the Unified Area Command (UAC) between the United States Coast Guard Captain of the Port and several law enforcement entities with waterborne assets to assist on the Bay.

This global event promises to bring millions of people from all over the world to watch, participate and enjoy the festivities. Our job in the San Francisco Police Department is to coordinate with other Federal, State and local Agencies to make it safe and worry free, with minimal impact on traffic and daily business operations.

Pre-event planning is essential to identify roles and responsibilities, communications plans and in identifying surge capacity for land and waterside activities. Anticipated crime and disruption issues will be addressed through crime prevention, public education, community partnerships, vigilance and enforcement.

The Security and Public Safety Plan is a living document and will change as events and venues are added or changed. The San Francisco Police Department, through coordination with the San Francisco Department of Emergency Management (DEM), the United States Coast Guard (USCG), the California Emergency Management Agency (Cal EMA), and the Port of San Francisco, will ensure a well-managed event.

The Incident Command System (ICS) will be used to delineate roles, responsibilities, communications and duties before, during and after the events. The security plan covers 15 known venue sites by jurisdiction and also covers related crime, transportation and coordination related to the events.

There are several factors currently unknown at the time of preparation of this Security Plan such as: extended hours beyond the 1300-1700 hours race times, entertainment venues and related crowd management and security, ABC-related permits, entertainment acts that may require additional security, and any unanticipated natural or man-made disasters. This document is an abbreviated summary for official use only. A detailed version is available to Law Enforcement Branches. Our SFPD principal planner and point of contact, Deputy Chief James Dudley (james.dudley@sfgov.org), will be available to discuss and explain any part of the draft plan.

James I. Dudley
Deputy Chief, Special Operations Bureau
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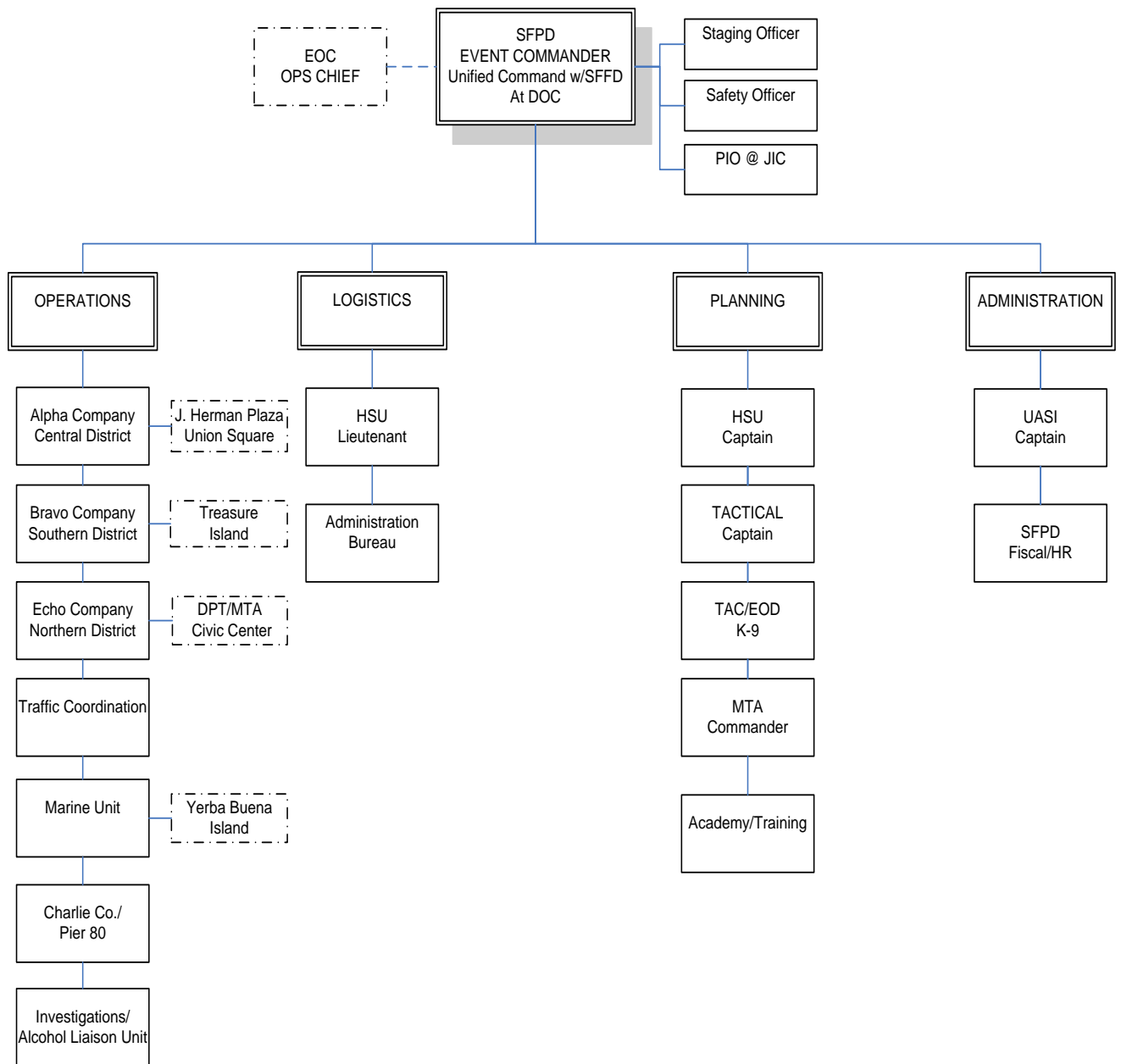
**The following units and jurisdictions
have contributed to this security plan.**

-  **The San Francisco Police Department Special Operations Bureau**
-  ***The San Francisco Office of the Federal Bureau of Investigation***
-  **The San Francisco Office of United States Secret Service**
-  ***The United States Coast Guard-Sector San Francisco***
-  **The Neptune Coalition of Bay Area Law Enforcement Marine Units**
-  ***The United States Park Police***
-  **The United States National Park Service**
-  ***The California Emergency Management Agency (Cal EMA)***
-  **The Northern California Regional Intelligence Center (NCRIC)**
-  ***The California Highway Patrol (CHP)***
-  **The Golden Gate Bridge Authority**
-  ***The Marin County Sheriff's Department***
-  **The Marin County Office of Emergency Services**
-  ***The Tiburon Police Department***
-  **The Sausalito Police Department**
-  ***The San Francisco Department of Emergency Management***
-  **The San Francisco Municipal Transportation Agency**
-  ***The Port of San Francisco***
-  **The San Francisco Sheriff's Department**
-  ***The San Mateo County Sheriff's Department***
-  ***The Alameda County Sheriff's Department***

We are grateful for their participation

SECTION 3

America's Cup Planning Group



SECTION 4

Venue Map



▶▶ Map shown below references the venues listed on pages 11-12 ◀◀

5-1 Pre-Event Planning

Consultation meetings have been conducted with the San Francisco Mayor's Office, the Port of San Francisco, FBI, US Secret Service, United States Coast Guard, Cal EMA, DEM and other agencies and City Departments. Meetings will continue and the security plan will be further developed as information is received with dates, times and locations of venues and events. Concurrence meetings have been held with all affected Law Enforcement entities prior to confirmation and submission of this document.

The America's Cup website is regularly visited for updates (www.americascup.com) as well as the Office of Economic Workforce Development (www.oewd.com) for review of the Environmental Impact Report (EIR.)

After Action Reports (AAR's) from the most recent America's Cup events in other cities have been requested through the Mayor's Office for review. Consultation with security executives from the event organization and Oracle will be conducted to gather information from previous America's Cup events.

Research is being conducted to test communications and common operating platforms for command centers coordination between the Unified Area Command (UAC), Emergency Operations Center (EOC), Department Operations Center (DOC) and Incident/Field Command Posts (known as Companies.)

A series of training exercises based on the America's Cup format for San Francisco Bay are in the planning stages for tabletop exercises to be used as a gap analysis of needs and for coordination of services between the SFPD, US Park Police, GGNRA, the Port, DEM and USCG (tentatively scheduled for August and October 2011). A review and study of America's Cup Events in San Diego in 2011 and around the world in 2011 and 2012 will serve as indicators of what we can anticipate in San Francisco.

Security contingencies are being addressed by utilizing current Police Department personnel and by creating temporary event security forces of retired Officers and trained volunteers to police events and venues. Staffing plans have been developed to address public safety, crowd management and traffic issues before, during and post events.

The SFPD AC Law Planning Group has asked to be included in planning concerning structures created for event venues with capacity, security and structural integrity in mind. Alcohol-related sales and entertainment not yet discussed would also impact staffing requirements and security considerations at yet-to-be-determined events.

The SF Department of Public Health should be the lead agency for food-related inspection, sales and investigation of any related illness or threat of contamination.

The Port of San Francisco, SFPD Marine Unit and USCG shall determine problematic coves, berths and harbors along the San Francisco waterfront. They will determine security issues, capacity and trespassing issues and derive a comprehensive plan to limit capacity and/or remove unauthorized vessels, individuals or groups.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

5-2 Dignitary/VIP Planning

Outreach has been initiated and will be made to local, State and Federal agencies for situational awareness information regarding any threats made in relation to the America's Cup events. A National Special Sporting Event (NSSE) designation application has been submitted to the Department of Homeland Security and United States Secret Service in anticipation of visits by dignitaries and heads of state from across the world to these events.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

5-3 Command, Control, and Communications

Three levels of command will oversee each race day event: Waterside Unified Area Command, Landside DOC coordination of law enforcement resources and the EOC coordination of additional City services and emergency management functions.

Waterside coordination for the event will fall under a Unified Area Command (UAC) for waterside operations and coordination by the US Coast Guard Command Center on Yerba Buena Island (YBI) under the command of the USCG Captain of the Port. The USCG will be responsible for the coordination of the events on San Francisco Bay and will coordinate shipping access, other maritime transportation and commerce movement.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

The Neptune Coalition of law enforcement agency water vessels will co-locate at the Unified Area Command with the SFPD, Marin County, Alameda County, Contra Costa County, San Mateo County and other counties who send law enforcement water vessels.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

(Waterside Coordination Plan to follow from USCG.)

City services coordination will be through the Department of Emergency Management at the Emergency Operations Center (EOC) at 1011 Turk Street under the EOC Manager.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Communications will be coordinated to secure restricted waterways, secure the race course during the events and to coordinate any emergency rescue, evacuations or incidents on Marine Radio through the UAC on YBI.

All land resources and agencies in the City and County of San Francisco related to the event will be represented at the EOC. Radio communications will be made via 800 MHz radio by field personnel to the DOC and between companies. A radio plan to distribute handheld radios is being developed in an annex to this plan.

A communications plan coordinated via the Department of Emergency Communications (DEC) will delineate the radio channels dedicated to the event.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

(Communications Plan Annex to follow.)

5-4 Venue Responsibilities

Venue Sites identified by the event authority and responsible agencies are as follows:

<i>Site</i>	<i>Name & Location</i>	<i>Jurisdiction(s) Affected</i>
*Site 1:	Cavallo Point	GGNRA, Marin County, USPP CHP, Golden Gate Bridge Authority
*Site 2:	Crissy Field West	GGNRA, USPP, CHP, GGB
*Site 3a:	Crissy Field East	GGNRA, USPP, CHP, SFPD
*(Note: Sites 1, 2, 3a, 5, 6 and 7 are the properties and domain of the Federal Government under the responsibility of the National Park Service, Golden Gate National Recreational Area and United States Park Police. Plans are being developed by these entities with support from the SFPD and other agencies.)		
Site 3b:	Marina West Harbor	SFPD Northern District, SFPD Marine Unit, Traffic Co., Rec & Park
Site 4:	Marina Green	SFPD Northern District, SFPD Marine Unit, Traffic Co., Rec & Park
*Site 5:	Ft. Mason	GGNRA, USPP
*Site 6:	Alcatraz Island	GGNRA, USPP, USCG
*Site 7:	Aquatic Park and Barge	GGNRA, USPP, SFPD Marine Unit, SFPD Central District, Port of SF
Site 8:	Piers 27/29	SFPD Central District, Marine Unit, Port of SF
Site 9a:	Pier 23	SFPD Central District, Marine Unit, Port of SF
Site 9b:	Pier 19½	SFPD Central District, Marine Unit, Port of SF
Site 9c:	Pier 19	SFPD Central District, Marine Unit, Port of SF

Site 10:	Piers 14-22½	SFPD Southern District, Port Marine Unit, Port of SF
Site 11:	Piers 26-28	SFPD Southern District, Port Marine Unit, Port of SF
Site 12:	Piers 30-32	SFPD Southern District, Port Marine Unit, Port of SF
Site 13:	Treasure Island	SFPD Southern District, TIDA Marine Unit, Port of SF
**Site 14:	Pier 80	SFPD Bayview Station, Port of SF,

** (Note: Pier 80 is under the domain of the Port of San Francisco.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Site 15a:	Justin Herman Plaza	SFPD Central District
Site 15b:	Union Square	SFPD Central District
Site 15c:	Civic Center Plaza	SFPD Northern District

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Captains of Area Companies at Central District (Alpha Company), Southern District including Treasure Island (Bravo Company), and Northern District (Echo Company) will oversee operations from Command Posts within those districts near venue sites and will report to the DOC.

5-5 Demonstrations and Protests

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Department policies will dictate facilitation and management of related demonstration and/or protest situations.

CBRNE related incidents, Critical Incidents, Mass Casualty Incidents and other unforeseen disasters will call for a department response per the Emergency Response Plan Annex.

The San Francisco Sheriff's Department will designate a Mobile Field Force (MFF) as necessary to assist with known or planned demonstrations or incidents as requested.

5-6 Mutual Aid

A Mutual Aid Plan will be in place for the Bay Area and will be available to Law Enforcement in an annex.

The San Francisco Sheriff's Department is responsible for City Government Building Security and Prisoner management.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

5-7 Traffic Planning

Citywide Traffic staffing will be assessed in addition to event-related traffic mitigation around each site. Escorts necessary for dignitaries and heads of state will be assessed and planned on a case-by-case basis.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Use of barricades, k-rails, and mobile information message boards will be assessed and updated to accommodate changes in traffic issues. Caution tape, delineators and other traffic aids will be pre-deployed at key locations to mitigate traffic congestion and to assist in controlling fire and emergency vehicle access lanes of traffic.

The SFPD and MTA will partner to finalize a traffic safety and emergency evacuation plan in an annex. Plans will include emergency lanes needed for public safety corridors and will identify routes for evacuation from venue sites and safe lanes of travel into affected areas by emergency vehicles and personnel. A centralized Traffic Coordinator will be staffed and located at the DOC.

Traffic conditions and reports from around the Bay Area will be reviewed and assessed to gauge impact on AC events. Traffic reports will be added to the daily brief and social media will be used to send alerts to the public and public safety entities. (Traffic Annex to follow.)

Media:

The Joint Information Center (JIC) of media, including representatives from the SFPD and MTA, will coordinate related traffic and event changes and information through press releases and through the use of social media and message boards. All media requests for information or interviews shall be directed to the SFPD Media Public Information Officer (PIO)

5-8 Event-Day Coordination

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Daily Briefings:

A daily information brief will be provided the morning of each event day. Briefing sheets will be posted and discussed at roll calls and briefings. An information packet will be given to every Officer and security personnel with event summaries, special events, threat level, transportation information, maps, weather report and other pertinent information.

The Unified Area Command, Emergency Operations Center and Department Operations Centers shall open before events on each event scheduled day with updated reports, changes and threat levels and Situational Awareness information.

Situation Reports (Sit Reps):

Sit Reps will be made from Field Companies and from traffic locations to the DOC on the hour to update traffic conditions, crowd problems and personnel or equipment needs per site. The EOC and Unified Area Command will receive Sit Reps on event days from the DOC's and Field Companies.

Phone Conferences will be made at the call of the EOC Manager. Calls will be made on event days to assess operations and in the event of unforeseen incidents or issues, delays or changes in the event schedules.

Crowd Control:

Officers will be deployed throughout the event spectator areas on the landside of events. Each venue site within SFPD jurisdiction will be evaluated for capacity and events and will have a corresponding number of officers and security to safely monitor.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

In addition to the pre-determined official venues, Officers will patrol potential viewing areas in San Francisco including at inland locations and also on Treasure Island. Assessments will be made and reported to the DOC for additional controls or diversions as warranted. The SFPD Marine Unit will serve as a crime prevention deterrent to provide visible high profile coverage along the San Francisco waterfront. They will assist in maintaining capacity at pre-determined areas along the port waterfront and will assist with the event, as necessary.

Transportation for personnel dedicated to this event will include: MTA busses, radio cars, trucks and vans, motorcycles, bicycles, Marine Unit Vessels, gaiters, and small motorized electric vehicles.

Missing Persons and Lost and Found locations will be centrally located and staffed with a reunification plan listed in the Daily Briefing. Each Field Company will have the capability to generate reports and take action in urgent situations.

Crime Control:

Crime can be anticipated in and around the events themselves, manifested in the form of general theft, pick-pocketing in crowds and on transit, purse snatch or other forms of robbery, auto break-ins, fraud schemes such as “three card monty,” counterfeit merchandise, ticket scalping, parking lot and garage fraud, and prostitution around hotels.

Public education and outreach will be coordinated through SAFE (“Safety Awareness for Everyone”), a crime prevention non-profit group. Fliers and literature aimed at tourists using rental cars, hotel rooms and otherwise visiting San Francisco will provide them with information on how to prevent becoming a victim of crime.

Police patrols during night operating hours will be increased. Plainclothes and uniformed officers will coordinate with the San Francisco Hotel Security Directors Association to ensure coverage of host hotels and the area to combat theft, robbery and prostitution.

Crime trends and hot spots will be relayed to the DOC daily for updates to be added to the daily briefing. An I-Cell group of Police Investigators with NCRIC support will provide follow up to event-related crimes during the event periods. (Crime Prevention Annex to follow.)

Transportation Security:

During the operational time period for events, the following local transportation authorities have been included in the planning to ensure heightened awareness and security presence specifically to address ridership: BART, Cal Train, SFMTA, Amtrak, Ferry System, SamTrans, and the Golden Gate Transit. Besides the actual conveyances, increased security measures should be taken at stations, platforms, hubs and sensitive locations: The San Francisco International Airport and Oakland International Airport will be notified of security threat levels, dignitaries expected to arrive and to arrange escorts via the San Francisco Police Department Special Investigations Division (SID) to the Airport Bureau Command. (See Transportation Safety Annex.)

Event and Fixed Post Static Site Security:

Predetermined sites deemed sensitive or requiring static fixed post security will be evaluated for uniformed police, Reserves, private security or off-duty plainclothes or uniformed Police Officers per San Francisco Administrative Code Section 10B, or other staffing.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

SFPD Reserve Officers:

SFPD Reserve officers will be trained specifically for the America’s Cup events. These officers will be radio equipped and will function with most SFPD capabilities. These officers will be in-service to complement full-duty officers and may serve at fixed posts and lower security locations.

The Department is exploring the hiring of a new classification of civilian employees (police liaison) to assist officers in managing the event.

Civilian Volunteers:

The San Francisco Police Department will coordinate applications with Event Organizers and assist with vetting, credentialing and training for non-sensitive areas for traffic control, customer service, and information booths for reports, lost and found, and other non-security duties.

Waterside Events:

Waterside management will be coordinated through the Unified Area Command at Yerba Buena Island Command Center. The Captain of the Port will coordinate enforcement over the restricted waterways during the event.

The SFPD Marine Unit will coordinate services along the San Francisco waterside of the port.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

Multi-agency coordination through the Unified Area Command will coordinate water traffic before, during and post-race events.

The UAC will provide rescue, aid and evacuation services if needed. A daily log of activity will be kept at the UAC. Plans will cover emergency resources nearest the incident and evaluate hospital transport via air, water or land ambulance as necessary.

Additional text has been removed and may be found on a law enforcement sensitive version of the Plan.

In the event of an air lift transport, the nearest heliports will be at SFO and Oakland International Airport with heliport service at John Muir and Stanford Hospitals. General Air and Water restrictions and enforcement will be coordinated through the YBI UAC.

5-9 Administration

Fleet Information:

Use of vehicles, gaiters, bicycles, transportation vans, command vans, trucks, EOD response vehicle, and others used to transport personnel, as break vehicles, as emergency response vehicles, during events will be managed from the SFPD Fleet Office. Tracking of fuel, maintenance and necessary modification or repair will be reported to Fleet Management.

Personnel Staging, Meals and Breaks:

Personnel assigned to the event will meet at pre-determined parking areas for transportation to briefing areas and assignments. Personnel who are on fixed posts will be given break schedules by their Company Captain. Meals may be provided in areas where meal breaks would be otherwise logistically unfeasible. (FLSA Guidelines and the SFPD POA MOU dictate other policy.)

Demobilization:

Demobilization after the event will be coordinated through the Area Command, EOC and DOC.

Field Squads will be relieved and demobilized with authorization from the DOC only. Personnel shall not remain on duty beyond a maximum 14 hour watch unless an emergency exists and is cleared by the DOC (FLSA Policy).

The Captain of the Port, USCG will coordinate water traffic before and after each event. DOC's will coordinate Law Enforcement resources on the water to assist. The Captain of the Port will determine restrictions and special accommodations and demobilization of waterside vessels after each event.

Police Services Cost Recovery:

Planning hours and costs related to planning shall be documented by the SFPD Americas Cup Planning Group at the Special Operations Bureau. Each Captain of a District Company shall forward a daily Police Cost Services Report (PCSR). The City is responsible for SFPD personnel staffing costs related to America's Cup Events in 2012 and 2013 as described in the Host and Venue Agreement.

After Action Report (AAR):

DEM will coordinate a "Hot Wash" with all represented San Francisco agencies after each event period for collation into an AAR. A Multi-County Hot Wash for Public Safety Agencies will be coordinated at a meeting to be determined after the event. Each jurisdiction and department is responsible for logging personnel, hours and expenses related directly to the events.